

STIP R-5600 Jackson County

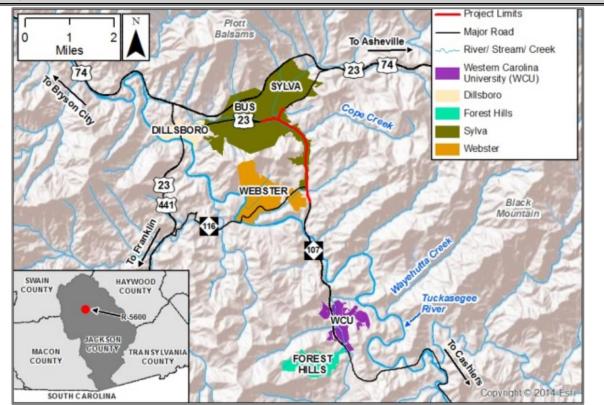
SHORT FORM COMMUNITY IMPACT ASSESSMENT

EXECUTIVE SUMMARY

PLANNER, FIRM:	Susan Gerlach, HDR Clay Oliver, PE, HDR	DIVISION: 14	EXISTING NO. 4-5	OF LANES:	EXISTING MEDIAN: No
NCDOT/LOCAL PROJECT MANAGER:	J. Scott Miller, III, Division Design Construction Engineer	WBS: 45818.1.FR1	proposed n 4-5	O. OF LANES:	ADDITION OF MEDIAN(S): Yes
DOCUMENT TYPE:	PROJECT TYPE: DIVISION CENTRAL LOCALLY-ADMIN. PROGRAM PROJECT (LAPP)	EXISTING CONTROL OF ACCI	ESS:	PROPOSED CONTROL OF ACCESS: NO CONTROL PARTIAL CONTROL LIMITED CONTROL	
CS PROJECT REVIEWER (IF APPLICABLE):	N/A	FULL CONTROL		FULL CON	TROL

PROJECT DESCRIPTION: NC 107 improvements from south of NC 116 to US 23 Business and US 23 Business improvements from west of Municipal Drive to north of Skyland Drive (SR 1432) in Sylva, Jackson County.

Community Context



State Transportation Improvement Program (STIP) Project R-5600 proposes to improve NC 107 from south of NC 116 to US 23 Business in Sylva, Jackson County. The project also includes improvements to US 23 Business from west of Municipal Drive to north of Skyland Drive. Upgrades to both roadways will consist of four lanes with curb and gutter and sidewalks on both sides. NC 107 will be a median-divided facility with bulb-outs for U-turns proposed at various locations along the corridor. US 23 Business will be a multilane facility divided by a median from NC 107 to Skyland Drive and undivided from NC 107 to west of Municipal Drive. Five-foot bike lanes will be on both sides of NC 107 and US 23 Business west of NC 107. The project also proposes realignment of some cross streets to improve intersection geometry. These cross streets include:

- Dillardtown Road (SR 1438)
- Sunrise Park Street (SR 1355)
- Hall Heights East (SR 1783)
- Cope Creek Road (SR 1449)

- Walter Ashe Road (SR 1352)
- Jim Sellers Street (SR 1722)
- Barnes Road (SR 1350)
- Love Dale Road (SR 1790)

The area surrounding the project corridor is mountainous. Dense development, consisting of predominately commercial and retail land uses, exists in close proximity to the existing alignments of NC 107 and US 23 Business. NC 107 is a major north-south route that connects Cashiers, Cullowhee, Webster, and Sylva. US 23 Business is an east-west route that extends from US 23 near Dillsboro to US 23/US 74 northeast of Sylva. Within the project area, both roadways provide direct and indirect access to numerous institutional facilities, employment centers, community facilities, and retail destinations. Several dead end roads intersecting NC 107 in the project study area provide sole access for residences. As a result of these conditions, both NC 107 and US 23 Business consistently experience heavy volumes of traffic and congestion along the corridor.

Notable Characteristics

- Smoky Mountain High School baseball field, football field, and practice field on the north side of Fairview Road are potential 4(f) resources adjacent to and accessed from the project corridor. Fairview Youth Complex, adjacent to the Direct Community Impact Area (DCIA) on the north side of Fairview Road, is a potential Section 4(f) resource.
- Several independently-owned fields scattered along Fairview Road and Ashe Loop Road (SR 1727) are outside of the DCIA, but are accessed via NC 107 and lack alternative access routes.
- The North Carolina Bike Route 2 Mountains to Sea passes through the DCIA along Cope Creek Road and NC 107 south of Cope Creek Road. This includes bike lanes extending south on both sides of NC 107 from Fairview Road. Sidewalks exist at various locations along NC 107, US 23 Business, and NC 116.
- One bicyclist and numerous pedestrians were observed on sidewalks along NC 107, US 23 Business, Sunrise Park Street, and Fairview Road during site visits. According to a local school official, pedestrian traffic is common during the school year.
- Transit stops are located in downtown Sylva on US 23 Business, on the south side of NC 107 near the US 23 Business intersection, on the north side of NC 107, south of Cope Creek Road, on both sides of NC 107 near Walmart, and on the west side of NC 107, just south of NC 116. Three other transit stops are located outside the DCIA along NC 116 between NC 107 and Southwestern Community College.
- There are many driveways along US 23 Business and NC 107 serving mostly nonresidential properties. There
 are approximately 30 intersections on the corridor. Notable intersections include: US 23 Business,
 Cope Creek Road, Walmart Plaza, NC 116, and Fairview Drive. Notable intersections on US 23 Business
 include Chipper Curve Road, NC 107, Skyland Drive, and Dillardtown Road. Several intersecting dead end
 roadways scattered across US 23 Business and NC 107 provide sole access to residences.
- Major businesses and economic resources include Jackson Paper on the north side of US 23 Business, USPS Customer Center on the west side of NC 107 near Cope Creek Road, Walmart Plaza on the west side of NC 107 near the NC 116 intersection, and Lowe's Home Improvement in the northeast quadrant of US 23 Business and NC 116. Other notable businesses include O'Malley's on Main Restaurant, Rite Aid, Bogart's Restaurant, Kel Save Drug Store, Entegra Bank, Suntrust Bank, Jackson County Veterinary Association, and Bryson Farm Supply. Many other retail, commercial, and institutional establishments densely populate the US 23 Business and NC 107 study corridor, suggesting the project corridor is a frequently-visited destination for community residents. As a major north-south route, it provides connections to US 64, US 23, and US 74 and is likely used for regional transport of materials and goods.
- The Sylva Fire Department is located in the northwest quadrant of the intersection of US 23 Business and Chipper Curve Road (SR 1429). The emergency room at Harris Regional Hospital is located just outside the DCIA off US 23 Business north of Skyland Drive, and US 23 Business is likely a primary response route for ambulances traveling to the hospital.
- According to a local school official, 22 buses each make two daily passes through the corridor, to service two
 public schools in the vicinity of the project. Between 10 and 12 school buses were observed on NC 107 within
 the DCIA during a site visit.
- Smoky Mountain High School, Jackson County Early College, and Fairview Elementary School are all located in the northeast quadrant of the intersection of Fairview Road and NC 107 across from NC 116.



Harris Regional Hospital is another important local resource, and relevant worship centers include Nu Creations Ministries on the south side of US 23 Business west of Chipper Curve Road, Sylva Assembly of God on the east side of NC 107, south of Cope Creek Road, and Loves Chapel United Methodist Church on the east side of NC 107 in the northeast quadrant of NC 107 and Love Dale Road. Fairview Memorial Gardens is a cemetery located in the southeast quadrant of NC 107 and Fairview Road. There are various other community resources within the DCIA that are far enough removed from the project corridor that direct impacts are not expected.

- There is a general consensus within the community that bicycle and pedestrian use of the corridor is dangerous due to the lack of bike lanes, discontinuous sidewalks, and the number of existing conflict points between bicyclists/pedestrians and drivers along the project corridor. The Town Manager indicated that the lack of bicycle lanes is a concern, and that sidewalks are used by both pedestrians and cyclists.
- While Census data does not indicate a notable presence of populations meeting the criteria for Environmental Justice or protected by Title VI and related statutes within the Demographic Study Area (DSA), low-income communities and resources for the elderly were observed within the DCIA during the field visit.
- Census data does not indicate Limited English Proficiency (LEP) populations meeting the US Department of Justice LEP Safe Harbor threshold or a notable presence within the Demographic Study Area.

Potential Project Impacts

- The project may temporarily impact access to the Section 4(f) resources during construction. However, permanent impacts to the use of and access to these resources are not anticipated.
- There are potential temporary impacts to agricultural operations that use Fairview Road, Ashe Loop Road, and NC 107 to transport equipment, supplies, and crops and access regional routes. Drivers transporting those items may be temporarily inconvenienced by delays during construction.
- Pedestrian and bicycling facilities would be positively impacted by the inclusion of bike lanes and sidewalk upgrades proposed on both sides of NC 107 and US 23 Business. The proposed design would improve pedestrian/bicyclist safety and connectivity along the project corridor. Existing pedestrian and bicycling facilities may be temporarily impacted during construction.
- Temporary construction activities may adversely impact pedestrian and bicycle use on NC 107 and intersecting roads.
- The accessibility of some transit stops may be temporarily impacted during construction.
- The superstreet/median divided design may have a minor impact on accessibility to businesses and residential
 areas along the study corridor. In some cases, only right-in/right-out movements will be allowed at driveways
 and intersecting roads and access will require U-turns at selected locations. Right-in/right-out movements and
 U-turns are perceived as an impact to some drivers. Driveway and cross street access, accessibility, and
 vehicular mobility through the project area may be limited temporarily during construction.
- The proposed design may impact parking lots to businesses, including Jackson Paper. Access to many other businesses along the corridor, including Lowe's Home Improvement and the UPS Customer Center, may be impacted where medians are proposed. Both parking and accessibility may be impacted at Entegra Bank, Kel Save Drug Store, Bogart's Restaurant, Rite Aid, and UPS. Direct impacts to other businesses within the proposed right of way will likely occur, including, but not limited to, relocation, change in access, loss of parking, and reduced buffer between buildings and roadway. The exact number of relocations has not been determined at this time, but based on current designs relocations may be required at Bryson Farm Supply, Jackson County Veterinary Association, Suntrust Bank, and O'Malley's on Main. Temporary impacts to businesses may include limited access and/or accessibility during construction.
- EMS response times may increase due to delays during periodic construction activities.
- Temporary impacts to school bus routes may include limited access, accessibility and/or mobility during construction.
- Additional right of way or easements may be required from Smoky Mountain High School or Jackson County Early College. The exact location of Nu Creations Ministries could not be determined, but impacts to this resource could range from decreased parking areas to relocation. Access may be altered slightly at Loves Chapel United Methodist Church. Left-in and left-out movements will no longer be possible through the NC 107 driveway. The project is unlikely to result in grave relocations or other notable direct impacts to the adjacent Fairview Memorial Gardens. The project may also temporarily impact access to some community resources during construction.



- The project's inclusion of designated bicycle lanes and continuous sidewalks should mitigate existing safety concerns and improve connectivity along the corridor for multi-modal users.
- Notably adverse community impacts are anticipated with this project but appear to affect all populations equivalently; thus, impacts to minority and low-income populations do not appear to be disproportionately high and adverse. Benefits and burdens resulting from the project are anticipated to be equitably distributed throughout the community. No disparate impacts are anticipated under Title VI and related statutes.

Findings and Recommendations

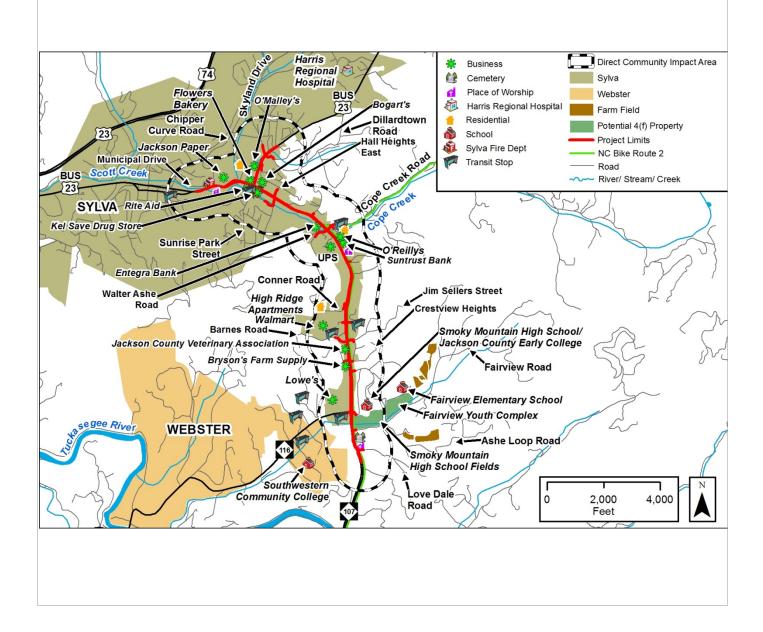
- Coordinate with the Federal Highway Administration (FHWA) and the property owners to determine the classification of, and level of impacts to the Smoky Mountain High School athletic fields and Fairview Youth Complex as potential Section 4(f) resources.
- The NCDOT Project Planning Engineer should ensure that access is maintained for farm equipment and impacts to agricultural operations are minimized during construction.
- The NCDOT Project Planning Engineer should coordinate with NCDOT Division of Bicycle and Pedestrian Transportation to evaluate the inclusion of bicycle/pedestrian facilities as detailed in the Sylva Comprehensive Pedestrian Plan (2011) and the Greenway Master Plan (2009), as well as the necessary level of bicycle/pedestrian access accommodation during construction.
- The NCDOT Project Planning Engineer should coordinate with local transit representatives and other stakeholders to address any avoidable adverse impacts, or implement mitigation measures when appropriate. NCDOT should notify Jackson County Transit of the construction schedule prior to construction.
- Prior to construction, NCDOT should coordinate with affected property owners and businesses regarding access needs and options for temporary solutions to maintaining access during construction.
- The NCDOT Project Planning Engineer should continue to coordinate with NCDOT Public Involvement to ensure the public involvement outreach plan incorporates the necessary local stakeholders and is in accordance with all FHWA and NCDOT guidelines.
- In order to minimize potential delays for emergency response personnel, school buses, and school-related traffic, NCDOT should coordinate with local EMS officials and the Jackson County Public School's Transportation Department prior to construction.
- The NCDOT Project Development Engineer should coordinate with NCDOT Public Involvement to ensure that all public involvement activities include outreach materials appropriately focused on Environmental Justice and/or Title VI populations. Public involvement and outreach activities must ensure full and fair participation of all potentially affected communities in the transportation decision-making process.

Indirect and Cumulative Effects Statement

Refer to Appendix E, Indirect and Cumulative Effects Screening, of the Community Characteristics Report for this project, completed in May 2017, for discussion of the transportation impact-causing activities.



COMMUNITY CONTEXT MAP



COMMUNITY CHARACTERISTICS, IMPACTS & RECOMMENDATIONS				
Community Resource	Presence			
RECREATIONAL RESOURCE(S) OR ACTIVITY <u>Presence</u> Are there any recreational resources, areas, or observed activities in the Direct Community Impact Area? If Federally-funded, are these potential 4(f) resources? The Smoky Mountain High School baseball field, football field and practice field, potential Section 4(f) resources, are located adjacent to and accessed from the project corridor. ¹ They are located on the north side of Fairview Road (SR 1724) and are used during and outside of school hours throughout the year.	 ☐ YES, SEPA Parks & Recreation ☑ YES, NEPA potential 4(f); adjacent to/accessed from the project corridor ☐ YES, NEPA potential 4(f); present in DCIA but not adjacent to or accessed from the project corrido ☐ NO 			
Fairview Youth Complex, a potential Section 4(f) resource, is accessed from the project corridor. It is located adjacent to the DCIA on the north side of Fairview Road approximately 0.2 mile east of its intersection with NC 107. The complex is between Smoky Mountain High School and Fairview Elementary School. It is a joint-use park used by the schools and residents of Jackson County. The park is home to Fairview Elementary School activities, Little League Baseball, youth football, a walking trail, and Jackson County Parks & Recreation Department events. The park consists of baseball fields, batting cages, a concession stand, and restrooms.				
Impacts The project may temporarily impact access to the Section 4(f) resources during construction. However, permanent impacts to the use of and access to these resources are not anticipated.	 ☐ YES, SEPA Impact ☑ YES, potential NEPA impact ☐ NO 			
<u>Recommendation</u> Coordinate with the Federal Highway Administration (FHWA) and the property owners to determine the classification of, and level of impacts to the Smoky Mountain High School athletic fields and Fairview Youth Complex as potential Section 4(f) resources.				
SECTION 6(F) LAND & WATER CONSERVATION FUND RESOURCES Presence Are there any areas protected under Section 6(f) in the Direct Community Impact Area?		□ YES ⊠ NO		
Impacts Is the project likely to impact identified Section 6(f) Land & Water Conservation Fund Resources?	□ YES ⊠ NO			
Recommendation		□ YES ⊠ NO		
FARMLAND SOILS <u>Presence</u> Are there any farmland soils within the project footprint?	 YES, SEPA YES, NEPA (F NO, not prese ⊠ Not applicable area 	ent		

¹ According to the Federal Highway Administration's *Section 4(f) Policy Paper*, public school recreational areas are subject to the requirements of Section 4(f) if they are "open to the public and serve either organized or substantial walk-on recreational purposes that are determined to be significant."

Impacts Is the project likely to have a notable impact on identified Farmland Protection Policy Act soils?	 YES, SEPA conversion YES, NEPA does not exceed FPPA threshold YES, NEPA exceeds FPPA threshold NO 	
Recommendation		□ YES ⊠ NO
VOLUNTARY & ENHANCED VOLUNTARY AGRICULTURAL DISTRICTS [VAD/EV <u>Presence</u> Is there a Voluntary Agricultural District or Enhanced Voluntary Agricultural District in the project footprint?	-	□ YES ⊠ NO
Impacts Is the project likely to impact designated Voluntary Agricultural Districts or Enhanced Voluntary Agricultural Districts?	□ YES ⊠ NO	
Recommendation		□ YES ⊠ NO
AGRICULTURAL RESOURCES AND ACTIVITY Presence Are there any active agricultural operations located in the Direct Community Impact Area? Is there any documented activity related to goods movement in the Direct Community Impact Area (e.g. farm or logging trucks, tractors, or other agricultural equipment)? While not within the Direct Community Impact Area (DCIA), there are several independently-owned fields scattered along Fairview Road and Ashe Loop Road (SR 1727) that appear to be used as hay farms and/or pastures. There are no alternative routes to access these fields other than via NC 107.		⊠ YES □ NO
Impacts Is the project likely to impact identified agricultural operations? The presence of farm fields in close proximity to the DCIA suggests potential temporary impacts to agricultural operations. Agricultural operations may use Fairview Road, Ashe Loop Road, and NC 107 to transport equipment, supplies, and crops and access regional routes. Drivers transporting those items may be temporarily inconvenienced by delays during construction.	VES	
Recommendation The NCDOT Project Planning Engineer should ensure that access is maintained for farm equipment and impacts to agricultural operations are minimized during construction.		⊠ YES □ NO
 BICYCLE, PEDESTRIAN, AND/OR GREENWAY FACILITIES AND ACTIVE TRANSPORTATION Presence Are there existing bicycle, pedestrian, greenway or other active transport facilities located in the Direct Community Impact Area? Are there future plans for bicycle, pedestrian, greenway or active transport facilities to be located in the Direct Community Impact Area? The North Carolina Bike Route 2 – Mountains to Sea passes through the DCIA along Cope Creek Road (SR 1449) and NC 107 south of Cope Creek Road. Signage for this route was observed near the NC 107/NC 116 intersection during a site visit. According to the Sylva Town Manager, town regulations permit bicyclists to ride on the sidewalks along NC 107 within the DCIA. Bike lanes extend south on both sides of NC 107 from Fairview Road, following the course of the North Carolina Bike Route 2 – Mountains to Sea. 		⊠ YES □ NO



Sidewalks exist in the following locations:

- Along the west side of NC 107 to just north of Fairview Road.
- Along various sections of the east side of NC 107 to just north of Fairview Road
- Along the east and west sides of US 23 Business to just north of Skyland Drive (SR 1432)
- On both sides of NC 116 within the DCIA

Pedestrian crosswalks were observed in the following locations:

- Across US 23 Business approximately 0.1 mile east and 0.1 west of Chipper Curve Road (SR 1429)
- Across NC 107 at US 23 Business, Walmart Plaza, north of Smoky Mountain High School, and NC 116
- Across the entrances to Walmart Plaza and Lowe's Home Improvement

Pedestrian signage was observed on Sunrise Park Street (SR 1355) and Chipper Curve Road.

The Sylva *Comprehensive Pedestrian Plan* (2011) proposes sidewalks on NC 107 from NC 116 to US 23 Business and on US 23 Business within the DCIA. However, according to the Town Manager, some of these sidewalks have already been constructed by property owners during development/redevelopment.

The Jackson County *Comprehensive Transportation Plan* (2017) designates NC 107 south of NC 116 as an existing on-road bicycle route. US 23 Business in downtown Sylva and NC 107 from US 23 Business to Fairview Road are existing routes in need of improvement, as are Chipper Curve Road, Skyland Drive, and Cope Creek Road. However, no accommodations or signage for these existing routes were observed. Most of the corridor north of Fairview Road is noted to have existing sidewalks in need of improvement. The Plan recommends new sidewalks on NC 107 between the existing sidewalks on US 23 Business and those in downtown Sylva, as well as sidewalks on Chipper Curve Road, Skyland Drive, Cope Creek Road, Walter Ashe Road (SR 1352), Fairview Road, and on NC 107 south of Fairview Road.

Jackson County's Greenway Master Plan (2009) recommends the following improvements:

- An off-road safe connector route for bicyclists and pedestrians on NC 107 between NC 116 and US 23 Business. This route would consist of multi-use paths paralleling NC 107 through undeveloped land. The paths would connect the various community resources along this corridor and enable bicyclists and pedestrians to avoid congested areas on NC 107.
- Sidewalks on both sides of US 23 Business in downtown Sylva.
- Crosswalks with traffic lights or other pedestrian safety measures at the US 23 Business/NC 107 intersection.
- A continuous sidewalk on the east side of NC 107 from Fairview Road to downtown Sylva.
- Trails in the vicinity of the Smoky Mountain High School and Fairview Elementary School that would be for student and public use. The locations of these trails have not been defined.

The Southwestern Rural Planning Organization's *NC 107 Corridor Study Report* (2012) recommends the following multi-modal improvements:

- Add sidewalk to the east side of NC 107.
- Provide pedestrian crossings at all traffic signals, and at least once every quarter mile.
- Provide sharrows and signage for bicycle usage and safety (minimum), or bike lane (if possible), or multi-use path in lieu of sidewalk on one side of the NC 107 corridor.

Impacts	🖾 YES	
Is the project likely to result in impacts to bicycle, pedestrian, and/or greenway facilities?	□ NO	
Pedestrian and bicycling facilities would be positively impacted by the inclusion of bike lanes and sidewalk upgrades proposed on both sides of NC 107 and US 23 Business. The proposed design would improve pedestrian/bicyclist safety and connectivity along the project corridor.		
Existing pedestrian and bicycling facilities may be temporarily impacted during construction.		
Recommendation The NCDOT Project Planning Engineer should coordinate with NCDOT Division of Bicycle and Pedestrian Transportation to evaluate the inclusion of bicycle/pedestrian facilities as detailed in the Sylva Comprehensive Pedestrian Plan (2011) and the Greenway Master Plan (2009), as well as		



the necessary level of bicycle/pedestrian access accommodation during construction.		
BICYCLE/PEDESTRIAN ACTIVITY		⊠ YES □ NO
Presence		
Were bicyclists, pedestrians or worn paths observed in the Direct Community Impact Area?		
One bicyclist was observed along NC 107 during a site visit.		
During a site visit, numerous pedestrians were observed on sidewalks along NC 1 Business, as well as on Sunrise Park Street and Fairview Road.	07 and US 23	
According to a local school official, the project corridor is used by pedest 7:45-8:15 am and 3:30-3:30pm Monday through Friday during the school year.	rians between	
Impacts	YES	
Is the project likely to result in impacts to bicycle or pedestrian activity?	□ NO	
Temporary construction activities may adversely impact pedestrian and bicycle use on NC 107 and intersecting roads.		
Recommendation		🖾 YES
The NCDOT Project Planning Engineer should coordinate with the NCDOT Division of Bicycle and Pedestrian Transportation to evaluate the necessary level of bicycle/pedestrian accommodations during construction.		□ NO
TRANSIT ROUTES, FACILITIES, AND/OR ACTIVITY		YES
Presence		□ NO
Are transit routes present in the Direct Community Impact Area? Were buses, transit stops or route signs observed on the site visit? Were any riders observed using or known to use these facilities? Were any of these riders special users?		
Jackson County Transit provides fixed route and on-demand transportation services for Jackson County citizens. The fixed route is called the Jackson Trolley, which stops at several designated locations throughout the DCIA. It runs from Monday to Friday from 7:00am to 5:00pm, with Saturday service between 10:00am and 2:00pm. One Jackson County Transit vehicle was observed in the DCIA during a site visit. Transit stops in or immediately adjacent to the DCIA are located at:		
 Downtown Sylva on US 23 Business at Flowers Bakery On the south side of NC 107 near its intersection with US 23 Business On the east side of NC 107, south of Cope Creek Road Along both sides of NC 107 at the Walmart Supercenter On the west side of NC 107, just south of NC 116 		
Three other transit stops are located outside the DCIA along NC 116 between Southwestern Community College	NC 107 and	
<u>Impacts</u> Is the project likely to result in impacts to transit routes, facilities, and/or activity? The accessibility of some transit stops may be temporarily impacted during construction.	⊠ YES □ NO	
Recommendation		YES
The NCDOT Project Planning Engineer should coordinate with local transit representatives and other stakeholders to address any avoidable adverse impacts, or implement mitigation measures when appropriate.		□ NO
NCDOT should notify Jackson County Transit of the construction schedule prior to co	onstruction.	



LOCAL AREA PLANS, GOALS, AND DEVELOPMENT ACTIVITY

⊠ YES □ NO

Presence

Are there any local area plans, goals, or zoning initiatives specifically affecting the Direct Community Impact Area (e.g. comprehensive plan; corridor or thoroughfare plan; small area plan; long-range growth plan; health impact assessment; etc.)? Has recent development activity occurred in the Direct Community Impact Area and/or are there known plans for public or private development activity in the Direct Community Impact Area?

Jackson County's Land Development Plan (2006) proposes coordination with NCDOT to implement access management along US 23/US 74, NC 107, and NC 116 and to incorporate the consideration of access management techniques into the review of new development along these highways.

Jackson County's *Comprehensive Transportation Plan* (2017) discusses an objective to encourage land use patterns that promote efficient use of existing transportation infrastructure and discourage sprawl. It identifies NC 107 and US 23 Business north of NC 107 as boulevards in need of improvement.

The Southwestern Rural Planning Organization's *NC 107 Corridor Study Report* (2012) identifies proposed roadway and multi-modal improvements on NC 107 from north of Love Dale Road (SR 1790) to NC 116. The roadway improvements consist of a four-lane divided roadway. The Report notes a desire to bring a "main street" feel to the corridor, and to encourage dense and mixed-use development with a focus on aesthetics, complete-streets, and an urban context. A joint connection policy for driveways as well as landscaping and pedestrian improvements are identified as needs. The report states that coordination with NCDOT on the development of R-5600 will be necessary to implement these local priorities.

The Sylva Economic Development Strategic Plan (2017) lists goals of cultivating businesses and economic growth by attracting and assisting businesses; enhancing the Town's appeal to visitors by ensuring Sylva's gateways are user-friendly and improving visitor amenities and services; and making Sylva a "better place to call home" by encouraging affordable housing, revitalizing neighborhoods, and attracting residents.

The Sylva *Official Zoning Map with ETJ Districts* (amended November 2015) shows land uses adjacent to the project corridor as primarily business and industrial areas. Low-density residential uses are located outside of the areas that front US 23 Business and NC 107.

The Jackson County Planning Director indicated there are plans for a 20-unit duplex residential development off Skyland Drive just west of US 23 Business.

According to the Sylva Town Manager and the Jackson County Planning Director, O'Reilly's Auto Parts and a Flowers Bakery Distribution Center were recently constructed within the DCIA. The site of O'Reilly's Auto Parts is located on the east side of NC 107 approximately 0.2 mile south of the Cope Creek Road intersection. The site of Flowers Bakery Distribution Center is located on the north side of US 23 Business just west of its intersection with NC 107. A pizza kitchen is anticipated to open on the north side of US 23 Business near the Mills Street intersection.

The 40-unit High Ridge Apartments located on Conner Road (SR 1351) was recently completed in the summer of 2016.

Impacts Is the project inconsistent with existing plans, regulations, and policies at the local, regional, or state level?	☐ YES ⊠ NO	
Recommendation		□ YES ⊠ NO
DRIVEWAYS AND CROSS STREETS		⊠ YES □ NO
Presence Are there any driveways or intersections located along the project corridor?		
There are over 100 driveways located on NC 107 and US 23 Business that serve mostly nonresidential properties in the DCIA. There are approximately 30 intersections located on NC 107 and US 23 Business. Notable intersections on NC 107 include:		



 Fairview Drive NC 116 Walmart Plaza Cope Creek Road US 23 Business/Sunrise Park Street Notable intersections on US 23 Business include: Chipper Curve Road NC 107 Skyland Drive Dillardtown Road (SR 1438) There are numerous intersecting dead end roadways scattered along NC 107 and U DCIA that provide sole access to residences. 	S 23 within the	
Impacts	⊠ YES □ NO	
Is the project likely to result in access or accessibility impacts to driveways and cross streets?		
The superstreet/median divided design may have a minor impact on access and accessibility to businesses and residential areas located off NC 107 and US 23 Business. In some cases only right-in/right-out movements will be allowed at driveways and intersecting roads and access will require U-turns at selected locations. For example, drivers traveling north on NC 107 would not be able to turn left into Lowe's Home Improvement at the main entrance off NC 107. Access would be provided from NC 116 or drivers could make a U-turn on NC 107 just north of Lowe's and make a right-in movement into the property. Right-in/right-out movements and U-turns are perceived as an impact to some drivers. The superstreet is designed to improve mobility by providing continuous flow for the main movement.		
Driveway and cross street access, accessibility, and vehicular mobility through the project area may be limited temporarily during construction.		
Recommendation Prior to construction, NCDOT should coordinate with affected property owners a regarding access needs and options for temporary solutions to maintaining construction.		⊠ YES □ NO
BUSINESS AND ECONOMIC RESOURCES AND TRANSPORTATION ACTIVITY		YES
Presence		□ NO
Are any specific business and/or economic resources present in the Direct Community Impact Area (e.g. l districts, distribution centers, manufacturing facilities, etc.)? Is there any documented activity related to go the Direct Community Impact Area (e.g. tractor- trailers, or industrial traffic)?		
Major business and economic resources within the DCIA include:		
 Jackson Paper is located on the north side of US 23 Business, approximately 0 its intersection with NC 107. According to its website, Jackson Paper manufac paper and supplies its paper to corrugated box makers throughout the United Sta 	tures recycled	
 UPS Customer Center is located on the west side of NC 107 south of its in Cope Creek Road. According to its website, Customer Centers are staffed local UPS operating facilities to assist customers with package shipment needs. Bas observations, tractor trailers transport shipments to and from the facility. 	tions on-site at	
 Walmart Plaza Shopping Center is located on the west side of NC 107 approximents north of its intersection with NC 116. 	nately 0.6 mile	
 Lowe's Home Improvement is located in the northeast quadrant of the intersect and US 23 Business. 	tion at NC 116	
There are nearly 150 other businesses along the project corridor within the DCIA incretail, commercial, service, and institutional establishments. Business development both sides of NC 107 between Cope Creek Road and US 23 Business. The number businesses in the DCIA suggests the project corridor is a destination for communication for shopping, dining and entertainment options. Notable businesses along that appear to be visited frequently by many in the community include:	nt is dense on er and types of unity residents	



• O'Malley's on Main restaurant, west of US 23 Business and north of the NC 107/US 23		
Business intersection		
 Rite Aid drug store and pharmacy, southwest of the NC 107/US 23 Business in 	tersection	
 Bogart's restaurant at the northeast quadrant of NC 107 and US 23 Business 		
 Kel Save Drug Store, southeast of the NC 107/US 23 Business intersection 		
 Entegra Bank, west side of NC 107 just north of Walter Ashe Road 		
 Suntrust Bank east of NC 107 just south of Cope Creek Road 		
 Jackson County Veterinary Association, west of NC 107 and south of Barnes F Brussen Form Supply used of NC 407 and south of Creativity Usights (SP 424) 		
 Bryson Farm Supply, west of NC 107 and south of Crestview Heights (SR 1349) 		
NC 107 and US 23 are major north-south routes in Jackson County. NC 107 p connection to US 64 to the south, and US 23 Business joins US 74 to the north. It assume NC 107 and US 23 Business experience both local and regional traff transport of materials and goods within the DCIA.	is reasonable to	
Impacts	VES	
Is the project likely to result in impacts to business and economic resources?	□ NO	
 The proposed design may reduce parking capacity at the Jackson Pape 		
parking lot adjacent to US 23 Business.		
 As previously discussed in the Driveways and Cross streets section, the 		
project may impact accessibility to many businesses, including Lowe's Home		
Improvement and the UPS Customer Center, along NC 107 and US 23 Business where medians are proposed.		
 Both parking and accessibility may be impacted at Entegra Bank, Kel Save 		
Drug Store, Bogart's Restaurant, Rite Aid, and UPS.		
 Direct impacts to other businesses within the proposed right of way will likely 		
occur. Impacts to businesses may include, but are not limited to relocation change in access, loss of parking spots, and reduced buffer between buildings		
and roadway. While the potential for relocations exists, the exact number of		
relocations and the specific businesses has not been determined at this time		
The final design of the project will be developed to minimize business and		
economic impacts, but some are unavoidable due to the dense developmen		
along NC 107 and US 23 Business.		
 Based on current designs, relocations may be required at Bryson Farm Supply Jackson County Veterinary Association, Suntrust Bank, and O'Malley's or 		
Main.		
Temporary impacts to businesses may include limited access and/or accessibility	,	
during construction.		
		VES
Recommendation		
The NCDOT Project Planning Engineer should continue to coordinate with		
Involvement to ensure the public involvement outreach plan incorporates the stakeholders and is in accordance with all FHWA and NCDOT guidelines.	necessary local	
EMERGENCY MANAGEMENT SERVICES (EMS) OPERATIONS		
Presence		
Presence		NO
<u>Presence</u> Did the EMS local official note any emergency services operations within the Direct Community Impa affected by the project, such as stations or corridors that are primary response routes?	ct Area that may be	
Did the EMS local official note any emergency services operations within the Direct Community Impa affected by the project, such as stations or corridors that are primary response routes? While a local EMS official did not respond to a request for input on this project, it	should be noted	□ NO □ NO
Did the EMS local official note any emergency services operations within the Direct Community Impa affected by the project, such as stations or corridors that are primary response routes?	should be noted	□ NO □ NO
Did the EMS local official note any emergency services operations within the Direct Community Impa affected by the project, such as stations or corridors that are primary response routes? While a local EMS official did not respond to a request for input on this project, it that a Sylva Fire Department station is located within the DCIA in the northwest intersection of US 23 Business and Chipper Curve Road. The emergency room at Harris Regional Hospital is located just outside	should be noted quadrant of the the DCIA off	□ NO □ NO
Did the EMS local official note any emergency services operations within the Direct Community Impa affected by the project, such as stations or corridors that are primary response routes? While a local EMS official did not respond to a request for input on this project, it that a Sylva Fire Department station is located within the DCIA in the northwest intersection of US 23 Business and Chipper Curve Road.	should be noted quadrant of the the DCIA off able to assume	□ NO □ NO



Impacts As checked on Local EMS Input Form EMS response times may increase due to delays during periodic construction activities.	☑ YES□ NO□ NORESPONSE	
Recommendation In order to minimize potential delays for emergency response personnel, N coordinate with local EMS officials prior to construction.	CDOT should	⊠ YES □ NO
SCHOOL BUS ROUTES		⊠ YES □ NO
Presence Did the local school transportation official note any school bus routes within the Direct Community Impact affected by the project?	Area that may be	☐ NO ☐ NO RESPONSE
With the presence of two public schools in the southern part of the DCIA school prevalent in this area. According to a Jackson County Public Schools official, 22 bus two daily passes through the corridor (44 trips) during the 2016 school year. Be 12 school buses were observed on NC 107 within the DCIA during Jackson County Public Schools have not responded to a request for updated info time of this document.	es each made wween 10 and a site visit.	
Impacts As checked on Local Schools Input Form Temporary impacts to school bus routes may include limited access, accessibility and/or mobility during construction.	 ☑ YES □ NO □ NO RESPONSE 	
Recommendation In order to minimize potential delays to school buses and school-related traffic, N coordinate with the Jackson County Public School's Transportation Department construction.		⊠ YES □ NO
COMMUNITY RESOURCES		YES
Presence Are there any notable community resources located in the Direct Community Impact Area, including place private and/or public schools; adult education and/or training facilities; daycares; cemeteries; private or pu agencies; government facilities; other important destinations or resources for local residents?		□ NO
Three schools (Smoky Mountain High School, Jackson County Early Fairview Elementary School) are all located in the northeast quadrant of the Fairview Road and NC 107 across from NC 116. Smoky Mountain High Schoo County Early College are co-located on the same property. Jackson County Earl public high school that is an alternative to Smoky Mountain High School for those want to earn an Associate's Degree along with a high school diploma.	intersection of I and Jackson y College is a	
Harris Regional Hospital, while located just outside the DCIA, is an important re communities living within the DCIA. It has a medical staff of more than 100 physician nearly 800 people.		
 The following notable places of worship are located in the DCIA: Nu Creations Ministries is located on the south side of US 23 Business just Chipper Curve Road intersection. 	st west of the	
 Sylva Assembly of God – located on the east side of NC 107 approximately 0.3 its intersection with Cope Creek Road. 	3 mile south of	
 Loves Chapel United Methodist Church – located on the east side of NC 107 in quadrant of the intersection at NC 107 and Love Dale Road. 	the northeast	
Fairview Memorial Gardens is a cemetery that is located in the southeast quadrant Fairview Road.	of NC 107 and	



There are various other community resources within the DCIA that are far enough removed from the project corridor that direct impacts are not expected; therefore, they are not listed here.		
Impacts Is the project likely to impact identified community resources, either directly or by affecting user access? Based on the current alternative under consideration, additional right of way or easements may be required from Smoky Mountain High School/Jackson County Early College. The exact location of Nu Creations Ministries could not be determined. Based on its location in relation to the project design, impacts to this resource could range from decreased parking areas to relocation. Access may be altered slightly at Loves Chapel United Methodist Church. Left-in	⊠ YES □ NO	
and left-out movements will no longer be possible through the NC 107 driveway.The project is unlikely to result in grave relocations or other notable direct impacts to the adjacent Fairview Memorial Gardens.The project may temporarily impact access to some community resources during construction.		
Recommendation The NCDOT Project Planning Engineer should continue to coordinate Public Involvement to ensure the public involvement outreach plan incorporates local stakeholders and is in accordance with all FHWA and NCDOT guidelines.		⊠ YES □ NO
COMMUNITY COHESION <u>Presence</u> Were any specific signs or indicators of community cohesion observed /found within the Direct Community Impact Area? There is evidence of community cohesion in the Town of Sylva, but cohesiveness does not necessarily extend across the entire DCIA. The Town holds the "Greening Up the Mountains Festival" annually in the spring, there is active participation in local citizens groups centered on government affairs and numerous parks and community centers exist in downtown, Signage for community events (e.g., a fall festival and barbeque fundraiser) through the school and Fire Department were observed during a site visit.		
Impacts Is the project likely to alter the overall functioning of an identifiable district (e.g. interactions between, or isolation of, persons and groups; or change in the physical makeup of the community)? Is the project likely to disrupt connections between neighborhoods and commercial, recreational, institutional and employment facilities and/or areas?	□ YES ⊠ NO	
Recommendation		□ YES ⊠ NO
COMMUNITY SAFETY Presence Are there any existing or perceived crime or safety issues in the Direct Community Impact Area, including unsafe bicycle or pedestrian facilities, inadequate lighting and/or isolated or poorly connected areas? There is a general consensus within the community that bicycle and pedestrian use of the corridor is dangerous due to the lack of bike lanes, discontinuous sidewalks, and the number of existing conflict points between bicyclists/pedestrians and drivers along the project corridor. A similar comment was provided by the Sylva Town Manager when asked for input on the project (see Appendix C).		⊠ YES □ NO
Impact Is the project likely to change any existing or perceived crime or safety issues? The project's inclusion of designated bicycle lanes and continuous sidewalks should mitigate existing safety concerns and improve connectivity along the corridor for multi-modal users.	⊠ YES □ NO	



Recommendation		□ YES ⊠ NO
AREA/COMMUNITY CONCERNS <u>Presence</u> Are there any known community concerns or controversy relative to the project? If concerns were voiced of Involvement activities, please attach the relevant comment sheets or meeting comment summary in the Application of the project of the second		☐ YES ⊠ NO
Impacts Is the project likely to be incompatible with or not address community concerns?	□ YES ⊠ NO	
Recommendation		□ YES ⊠ NO
OTHER IMPACTS Are there any other potential impacts associated with the project?	□ YES ⊠ NO	
Recommendation		□ YES ⊠ NO
RECURRING EFFECTS <u>Impacts</u> Is the project likely to result in recurring effects on any populations and communities within the Direct Community Impact Area?	□ YES ⊠ NO	
Recommendation		□ YES ⊠ NO
ENVIRONMENTAL JUSTICE (EJ) AND TITLE VI POPULATIONS Presence Are there any populations living in the Demographic Study Area that meet the criteria for Environmental Justice and/or Title VI? If so, note which groups are present (check all that apply): □ Minority □ Low-Income □ Title VI (non-EJ) While Census data does not indicate a notable presence of populations meeting the criteria for Environmental Justice or protected by Title VI and related statutes within the DSA, low-income communities and resources for the elderly were observed within the DCIA during the field visit. Resources for the elderly were noted within the DCIA during the field visit. These include the following retirement communities, services, or medical supply stores: • Advanced Home Care • Golden Age Senior Citizen Center • Skyland Care Center • Mountain Projects Inc. Social Services Organization Additionally, poor sidewalk conditions were noted during the field visit, and transit stops exist within the DCIA. Mobile home communities are located on either side of Cope Creek Road, at the northwest quadrant of US 23 Business and NC 107, and in other locations surrounding downtown Sylva.	 Not present ac data and observati Present; Cens presence but there observation/local in Present; Cens indicate presence were observed Present accord and communities was a communities was a communities of the second second	ion/local input us data indicates a is no nput to confirm us data does not but communities ding to Census



Impacts Is the project likely to have a disproportionately high and adverse impact, including denial of benefits, on identified Environmental Justice and/or Title VI populations in the Direct Community Impact Area? Notably adverse community impacts are anticipated with this project but appear to affect all populations equivalently; thus, impacts to minority and low-income populations do not appear to be disproportionately high and adverse. Benefits and burdens resulting from the project are anticipated to be equitably distributed throughout the community. No disparate impacts are anticipated under Title VI and related statutes.	 No impacts; no population present No impacts; E population present ⊠ Community In Title VI population Impacts; EJ at population present Impacts; EJ at population present 	t J and/or Title VI t n pacts ; no EJ or present nd/or Title VI t; "No" finding nd/or Title VI
Recommendation The NCDOT Project Development Engineer should coordinate with NCDOT Public ensure that all public involvement activities include outreach materials appropriate Environmental Justice and/or Title VI populations. Public involvement and outreach ensure full and fair participation of all potentially affected communities in the decision-making process.	ely focused on activities must	⊠ YES □ NO
processo pri		A population is on present lation present]
Recommendation	1	□ YES ⊠ NO

Additional Recommendations	
EVALUATE ALTERNATIVE(S) THAT UTILIZE A TEMPORARY ON-SITE DETOUR	☐ YES ⊠ NO
EVALUATE ALTERNATIVE CONSTRUCTION WORK SCHEDULES	□ YES ⊠ NO
OTHER RECOMMENDATIONS	☐ YES ⊠ NO

 Indirect and Cumulative Effects [Transportation Impact-Causing Activities (TICAs)]

 TRAVEL TIMES

 Will the project result in travel time savings of more than one minute?

 The project is expected to result in travel time savings of more than one minute. According to the R-5600 Traffic Capacity Analysis (December 2014), a maximum travel time decrease of 20 minutes is projected under the future Build scenario for northbound traffic during the PM peak hour as compared to future No Build conditions.



NEW NETWORK CONNECTIONS	□ YES
Will the project permanently add to the existing road network (i.e. new connections, intersection-to-interchange conversions or service roads)?	⊠ NO
PROPERTY ACCESS	□ YES
Will the project provide new or expanded access to properties?	⊠ NO
CREATION OF ACTIVITY CENTERS	□ YES
Will the project open areas for concentrated, moderate to high intensity land development or redevelopment?	⊠ NO
TICA SUMMARY <i>Will the project result in one or more transportation impact-causing activities?</i> Refer to Appendix E, Indirect and Cumulative Effects Screening, of the Community Characteristics Report for this project, completed in May 2017, for discussion of the transportation impact-causing activities.	☐ Absence of TICAs ⊠ Presence of TICAs



SOURCES

- 1. Duke LifePoint Healthcare website: http://www.dukelifepointhealthcare.com.
- Feasibility Study: NC 107 Improvements, Jackson County. Division 14. FS-0814A. NCDOT, Documentation prepared by RS&H.
- 3. Federal Highway Administration's Section 4(f) Policy Paper, https://www.environment.fhwa.dot.gov/legislation/section4f/4fpolicy.aspx
- 4. Google Maps website: https://www.google.com/maps.
- 5. Interview with Barry Stevens, District Manager, Jackson County Soil and Water Conservation District. BarryStevens@JacksonNC.org. Email correspondence, Appendix C.
- 6. Interview with John Jeleniewski, Senior Planner, Jackson County Planning Department. JohnJeleniewski@JacksonNC.org. Email correspondence, Appendix C.
- 7. Interview with Mike Poston, Planning Director, Jackson County Planning Department. MichaelPoston@JacksonNC.org. Phone: 828-631-2255. Local Planner Input Form, Appendix C.
- 8. Interview with Paige Dowling, Town Manager, Town of Sylva. TownManager@TownofSylva.org. Phone: 828-856-2719. Local Planner Input Form, Appendix C.
- 9. Jackson County Comprehensive Transportation Plan (2017).
- 10. Jackson County Draft Comprehensive Transportation Plan (2016).
- 11. Jackson County Draft Land Use Plan 2040 (November 2016).
- 12. Jackson County Greenways Master Plan (2009).
- 13. Jackson County Land Development Plan (2006).
- 14. Jackson County GIS website: http://maps.jacksonnc.org/gomapsags.
- 15. Jackson County Recreation Master Plan Update (2013)
- 16. Jackson County website: http://www.jacksonnc.org.
- 17. National Park Service, Land and Water Conservation Fund website: http://www.nps.gov/subjects/lwcf/index.htm.
- 18. NCDOT Division of Bicycle and Pedestrian Transportation website: http://www.ncdot.gov/bikeped.
- 19. NCDOT GO! NC GIS Online website: http://ncdot.maps.arcgis.com/home/index.html.
- 20. NCDOT State Transportation Improvement Program website:
- https://connect.ncdot.gov/projects/planning/pages/state-transportation-improvement-program.aspx.
- 21. NC OneMap website: http://www.nconemap.com.
- 22. Southwestern Rural Planning Organization NC 107 Corridor Study Report (2012).
- 23. Southwestern Rural Planning Organization website: http://www.regiona.org/rpo.
- 24. Town of Sylva Comprehensive Pedestrian Plan (2011).
- 25. Town of Sylva Economic Development Strategic Plan (2017).
- 26. Town of Sylva Land Use Development Plan (2005).
- 27. Town of Sylva Official Zoning Map with ETJ Districts (amended November 2015).
- 28. Town of Sylva website: http://www.sylvanc.govoffice3.com.
- 29. US Census Bureau: Census 2000, Census 2010, American Community Survey 5-year Estimates (2009-2013).

APPENDIX ITEMS

- A. Summary of Demographics Used in Tabular Form
- B. Site Photographs
- C. Local Official Input Forms



APPENDIX A: SUMMARY OF DEMOGRAPHICS USED IN TABULAR FORM

Minority

Geography	graphy Total White, Non- Benulation Hispanic		Minority Population*		
	Population	#	%	#	%
CT 9503, BG 1	1,117	968	86.7%	149	13.3%
CT 9503, BG 3	1,378	1,144	83.0%	234	17.0%
CT 9504, BG 1	2,344	1,996	85.2%	348	14.8%
CT 9504, BG 2	2,106	1,891	89.8%	215	10.2%
DSA	6,945	5,999	86.4%	946	13.6%
Jackson County	40,812	33,052	81.0%	7,760	19.0%

* Minority population includes all races that are non-white and Hispanic populations that are also White.

Source: US Census Bureau, American Community Survey 5-year Estimates (2011-2015), Table B03002, "Hispanic or Latino Origin by Race."

Poverty

Geography	Total Population for whom Poverty Status is	Below Poverty Level		50% of	or: Under Poverty vel	Betwee ai 149% of	Poor: en 100% nd Poverty vel
	Determined	#	%	#	%	#	%
CT 9503, BG 1	1,087	86	7.9%	35	3.2%	112	10.3%
CT 9503, BG 3	1,275	89	7.0%	13	1.0%	168	13.2%
CT 9504, BG 1	2,344	263	11.2%	236	10.1%	201	8.6%
CT 9504, BG 2	2,094	469	22.4%	300	14.3%	228	10.9%
DSA	6,800	907	13.3%	584	8.6%	709	10.4%
Jackson County	37,044	8,139	22.0%	3,786	10.2%	3,563	9.6%

Source: US Census Bureau, American Community Survey 5-year Estimates (2011-2015), Table C17002, "Ratio of Income to Poverty Level in the Past 12 Months."

Limited English Proficiency

	Limited English Proficiency (LEP)								
	Total Adult Primary Language Group of Persons Who Speak English Less than Very Well				y Well				
Geography	Population, 18 years and	Spa	nish	Other Ir	ndo-Euro	Asiar	n/Pacific	Ot	her
	older	#	%	#	%	#	%	#	%
CT 9503, BG 1	878	-	0.0%	8	0.9%	-	0.0%	-	0.0%
CT 9503, BG 3	939	33	3.5%	-	0.0%	4	0.4%	12	1.3%
CT 9504, BG 1	1,857	-	0.0%	9	0.5%	-	0.0%	-	0.0%
CT 9504, BG 2	1,661	-	0.0%	23	1.4%	-	0.0%	42	2.5%
DSA	5,335	33	0.6%	40	0.7%	4	0.1%	54	1.0%
Jackson County	33,721	669	2.0%	120	0.4%	22	0.1%	54	0.2%

Source: US Census Bureau, American Community Survey 5-year Estimates (2011-2015), Table B16004, "Age by Language Spoken at Home by Ability to Speak English for the Population 5 Years and Over."



APPENDIX B: SITE PHOTOGRAPHS



Figure 1: Fairview Youth Complex



Figure 2: Fairview Memorial Garden



Figure 3: NC 107 northbound



Figure 5: Sylva Fire Department



Figure 4: Pedestrian/bicycling facilities along NC 107



Figure 6: US 23 Business and NC 107 intersection



APPENDIX C: LOCAL OFFICIAL INPUT FORMS

LOCAL EMS

Name:	Todd Dillard		
Title:	Director		
Agency:	Jackson County Eme	ergency Management	
Phone:	828-586-7508		
Email:	todddillard@jacksonnc.org		
DATE	METHOD	RESULT	
Dec 4, 2017	🛛 Email	Form returned on (date)	
	Phone	□ Interview on (date)	
	In-person	☑ No response	
		Comments:	
		A second request for comments was sent via email on January 3, 2018.	

Name:	Chief Mike Beck		
Title:	Fire Chief		
Agency:	Town of Sylva Fire D	epartment	
Phone:	N/A		
Email:	sfd300@hotmail.com		
DATE	METHOD	RESULT	
Dec 4, 2017	🛛 Email	Form returned	
	Phone	Interview on (date)	
	□ In-person	☑ No response	
		Comments:	
		A second request for comments was sent	
		via email on January 3, 2018.	

Name:	Chief Davis Woodard	ł	
Title:	Police Chief		
Agency:	Town of Sylva Police	Department	
Phone:	828-586-2916		
Email:	Woodard@sylvapolice.org		
DATE	METHOD	RESULT	
Dec 4, 2017	🗵 Email	Form returned on (date)	
	Phone	Interview on (date)	
	In-person	☑ No response	
		Comments:	
		A second request for comments was sent via	
		email on January 3, 2018.	



LOCAL PLANNER

Name:	Paige Dowling	
Title:	Town Manager	
Agency:	Town of Sylva	
Phone:	828-586-2719	
Email:	TownManager@towr	nofsylva.org
DATE	METHOD	RESULT
Dec 4, 2017	🛛 Email	☑ Form returned on (CCR-Sept 28, 2016;
	□ Phone	CIA-Dec 6, 2017)
	□ In-person	□ Interview on (date)
		□ No response
		Comments:

Name:	Michael Poston		
Title:	Planning Director		
Agency:	Jackson County Plan	nina	
Phone:	828-631-2255		
Email:	Poston@jacksonnc.c	pro	
DATE	METHOD	RESULT	
Dec 4, 2017	🛛 Email	☑ Form returned on Oct 10, 2016 (CCR);	
	□ Phone	Dec 5, 2017 (CIA)	
	□ In-person	□ Interview on (date)	
		□ No response	
		Comments:	
		Responded to the request for input on the	
		project updates, but had no further	
		comments.	

Name:	Rose Bauguess	
Title:	Senior Planner	
Agency:	Southwestern RPO	
Phone:	828-586-1962	
Email:	Rose@regiona.org	
DATE	METHOD	RESULT
Dec 4, 2017	🛛 Email	Form returned
	Phone	□ Interview on (date)
	□ In-person	☑ No response
		Comments:
		A second request for comments was sent via
		email on January 3, 2018.



LOCAL SCHOOLS

Name:	Mark Hooper		
Title:	Transportation Depar	rtment Head	
Agency:	Jackson County Sch	ools	
Phone:	828-586-2456		
Email:	mhooper@jcpsmail.c	org	
DATE	METHOD	RESULT	
Dec 4, 2017	🛛 Email	☑ Form returned on Oct 17, 2016 (CCR);	
	□ Phone	Jan 12, 2018 (CIA)	
	□ In-person	□ Interview on (date)	
		No response	
		Comments:	
		Responded to the request for input on the	
		project updates, but had no further	
		comments.	



Local EMS Input Form

No response received.



Local Planner Input Form

NC Department of Transportation Community Studies Group, Human Environment Section Local Planner Input Form for STIP Project R-5600 COMMUNITY CHARACTERISTICS REPORT **Contact Information** Interviewee Name: Paige Dowling Date: 12/6/2017 Phone Number: 828-586-2719 Title/Position: Town Manager Organization/Agency: Town of Sylva Completed Via: 🔀 Email 🗌 Phone Email: TownManager@townofsylva.org **Interview Information/Instructions** Using the project information and map below, please respond to the following questions by typing your answers in the space provided. Then save (using the Save As command) this file with a new file name for your records and email the new file back to the original sender or to David.Robinson@HDRInc.com. If you would prefer to complete a hard copy of this form, please send all sheets to the following address or fax number. We would greatly appreciate it if you would provide input and return the form back to us by October 7, 2016. **David Robinson** HDR ICA 5121 Kingdom Way, Suite 100 Raleigh, NC 27607 Phone: (919) 900-1646 Fax: (919) 851-6846 **Project Information** Project Type: Bridge 🔀 Corridor NCDOT's State Transportation Improvement Program (STIP) Project R-5600 proposes to 0.5 Miles upgrade NC 107 to a multi-lane, median divided facility from NC 116 Business (Webster Road) to US 23 Business in Sylva, Jackson County. Dillard Town Road The Direct Community Impact Area (DCIA), as shown in the map to the right, is within the jurisdictions of Sylva and Jackson County. The DCIA is the area surrounding a transportation project that is likely to be directly affected in any way during, throughout, and after project completion. It generally includes properties directly adjacent to the project and any properties with sole access points to the roadway or facility to be improved. WEBSTER NCDOT is proposing to upgrade NC 107 and would like your comments and feedback on DCIA community resources and potential impacts Major Road within the DCIA. Your feedback is important to Road identify these resources and mitigate potential Municipality impacts.

Check those questions that apply and provide a detailed explanation of your response in the field provided.		Check if item is applicable	
Gr	Growth and Development		
1.	Are there any known plans for development in the vicinity of the project? A pizza kitchen is opening beside Innovation Brewing just outside the added bridge replacement.	\boxtimes	
2.	Are there any adopted plans for growth or economic development that could directly affect or be affected by this project? Sylva's pedestrian plan, adopted in 2011, includes sidewalks.	\boxtimes	
3.	Are there plans to extend water/sewer lines or to build any new facilities, such as fire stations, schools, or other facilities, in the vicinity of the project? Tuckaseigee Water & Sewer Authority (TWSA) lift station replacement (near Terry's Produce)	\boxtimes	
4.	Are there any specific business and/or economic resources present in the project area, such as business parks, distribution centers, manufacturing facilities, etc.? Jackson Paper, UPS, bread distribution center	\boxtimes	
Sp	Special Populations		
5.	Are you aware of any minority, low-income or limited English proficiency (LEP) populations/ communities in the vicinity of the project? If so, please provide the locations of these populations in the area. [If yes, proceed to Question 6. If no, skip to Question 8.] No		
6.	Are there specific community resources or services that are used by minority, low-income or LEP populations in the community study area? How is the project likely to affect minority and low-income populations?		
7.	Are there any tribal groups connected with land, religious, ethnic or other special populations with different mobility needs or outreach needs in the project area?		
8.	Who should we contact to discuss outreach needs for any special populations? Please provide input on community leader contacts, media sources or other ways to reach these populations. N/A		
Ac	Access, Accessibility, and Mobility		
9.	Is there pedestrian or bicycle activity/traffic or transit use along the project? If so, please describe multimodal activity in the community study area. Jackson Transit makes stops along NC 107. Sidewalks are used by both pedestrians and bicycles along NC 107. Pedestrians use sidewalks on US 23-Business.		
10.	. Are there any existing access, accessibility, or mobility concerns or any barriers to non-auto travel in the area? Please consider all modes. The lack of bike lanes is a concern.	\boxtimes	



11. Are there any adopted plans for pedestrian, greenway, bicycle, or transit facilities in the area? For each plan, please provide a description of how the plan applies to the community study area, the title of the plan, its year of adoption, and the current status of its implementation. Town of Sylva's Comprehensive Pedestrian Plan was adopted March 17, 2011. Sidewalks along US 23-Business are included as a medium-term project. NC 107 is included to add sidewalks from US 23-Business to NC 116. Some sidewalk sections have been installed by property owners during redevelopment. Sylva's Economic Development Strategic Plan, adopted May 11, 2017, addresses gateway improvements. NCDOT should check with Jackson County Transit on any plans in the project area.	
Agricultural Operations	
12. Are you aware of any active agricultural operations in the vicinity of the project? If so, please describe these operations (e.g. size, ownership, crops, years farmed, suppliers, customers, value to the community). [If yes, answer Question 11. If no, skip to Question 13.] No	
 Are farm support services—such as farm suppliers, equipment dealers, processing and storage facilities, and farmer's markets—located in the community study area? If so, please describe these services (e.g. type, location). Bryson Hooper Farm Supply, McNeely's Equipment Rental 	
14. Does the project lie within a VAD or EVAD district, or are you aware of any land with other farmland protections (plans, tax districts or credits, trust, agricultural zoning, deed restrictions)? If so, please describe the nature and location of these areas and properties. No	
Other Notable Features	
15. Are there any recreational properties within the project area that were purchased or improved with Land and Water Conservation Act funds? No	
16. Are there any other specific notable community resources or issues in the project area? (e.g. socio-economic resources, recreational resources, community safety concerns, cohesive neighborhoods, areas in decline) If so, please describe. No	
Detours and Closures	
17. Are there any future time periods or events that you know of where road or bridge closure would be of particular concern?	
 18. [If applicable] Based on your knowledge of the community study area, do you have any concerns with the condition/capacity of potential detour routes, or the location of resources along these routes? NC 107 is the only route to and from Cullowhee without a long detour. 	
19. [For bridge projects] Rate the overall impact on local planning objectives if the bridge were clo year: No Impact Low Impact Moderate Impact High	sed for up to a gh Impact



 Is there anyone else you feel should be contacted regarding this project (i.e. local officials or stakeholders)? Jackson County School System (Jason Watson or Darren Allison), Tuckaseigee Water & Sewer Authority (TWSA), Western Carolina University, Southwestern Community College 	\boxtimes
22. Do you have any additional comments about this project?	



NC Department of Transportation Community Studies Group, Human Environment Section Local Planner Input Form for

STIP Project R-5600 COMMUNITY CHARACTERISTICS REPORT

Contact Information

Interviewee Name: Michael Poston

Title/Position: Planning Director

Organization/Agency: Jackson County Planning

Email: MichaelPoston@jacksonnc.org

Completed Via: 🔀 Email 🗌 Phone

Bridge 🔀 Corridor

Phone Number: 828-631-2255

Date: 12/05/2017

Interview Information/Instructions

Using the project information and map below, please respond to the following questions by typing your answers in the space provided. Then save (using the *Save As* command) this file with a new file name for your records and e-mail the *new* file back to the original sender or to <u>David.Robinson@HDRInc.com</u>. If you would prefer to complete a hard copy of this form, please send all sheets to the address or fax number below. We would greatly appreciate it if you would provide input and return the form back to us by October 7, 2016.

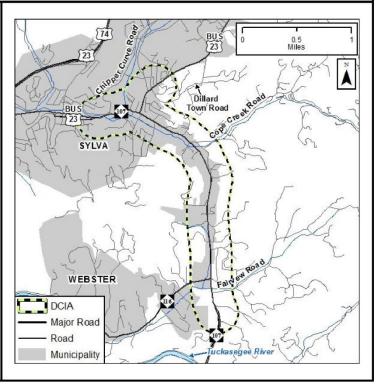
David Robinson HDR|ICA 5121 Kingdom Way, Suite 100 Raleigh, NC 27607 Phone: (919) 900-1646 Fax: (919) 851-6846

Project Information

NCDOT's State Transportation Improvement Program (STIP) Project R-5600 proposes to upgrade NC 107 to a multi-lane, median divided facility from NC 116 Business (Webster Road) to US 23 Business in Sylva, Jackson County.

The Direct Community Impact Area (DCIA), as shown in the map to the right, is within the jurisdictions of Sylva and Jackson County. The DCIA is the area surrounding a transportation project that is likely to be directly affected in any way during, throughout, and after project completion. It generally includes properties directly adjacent to the project and any properties with sole access points to the roadway or facility to be improved.

NCDOT is proposing to upgrade NC 107 and would like your comments and feedback on community resources and potential impacts within the DCIA. Your feedback is important to identify these resources and mitigate potential impacts.



Project Type:



Check those questions that apply and provide a detailed explanation of your response in the field provided.		Check if item is applicable	
Gro	owth and Development		
1.	Are there any known plans for development in the vicinity of the project? new Flowers Bakery under construction on 107 west of the Business 23/107 intersection, New auto parts store under construction on the east side of NC 107 past Cope Creek Road.		
2.	Are there any adopted plans for growth or economic development that could directly affect or be affected by this project? Jackson County has an Economic Development Plan, the Town of Sylva has a land use plan and they are developing an economic development plan.		
3.	Are there plans to extend water/sewer lines or to build any new facilities, such as fire stations, schools, or other facilities, in the vicinity of the project? Not to my knowledge		
4.	Are there any specific business and/or economic resources present in the project area, such as business parks, distribution centers, manufacturing facilities, etc.? UPS facility on 107, Jackson Paper on 107.		
Spe	ecial Populations		
5.	Are you aware of any minority, low-income or limited English proficiency (LEP) populations/ communities in the vicinity of the project? If so, please provide the locations of these populations in the area. [If yes, proceed to Question 6. If no, skip to Question 8.] I am not aware of any		
6.	Are there specific community resources or services that are used by minority, low-income or LEP populations in the community study area? How is the project likely to affect minority and low-income populations?		
7.	Are there any tribal groups connected with land, religious, ethnic or other special populations with different mobility needs or outreach needs in the project area? The County boarders the Eastern Band of Cherokee Indians, but I am not aware of any connection to the lands along 107.		
8.	Who should we contact to discuss outreach needs for any special populations? Please provide input on community leader contacts, media sources or other ways to reach these populations. Sylva Herald, Smoky Mountain News, Town of Sylva, Jackson County Board of Commissioners		
Ac	cess, Accessibility, and Mobility		
9.	Is there pedestrian or bicycle activity/traffic or transit use along the project? If so, please describe multimodal activity in the community study area. There is a transit line and sidewalk. limited bike use		
10.	Are there any existing access, accessibility, or mobility concerns or any barriers to non-auto travel in the area? Please consider all modes. gaps in sidewalk infrastrucutre, lack of bike lanes, lack of tranist facilities on corridor		
11.	Are there any adopted plans for pedestrian, greenway, bicycle, or transit facilities in the area? For each plan, please provide a description of how the plan applies to the community study area, the title of the plan, its year of adoption, and the current status of its implementation. Town of Sylva has a bicycle and pedestrian plan.		
Ag	Agricultural Operations		



	1		
12. Are you aware of any active agricultural operations in the vicinity of the project? If so, please describe these operations (e.g. size, ownership, crops, years farmed, suppliers, customers, value to the community). [If yes, answer Question 11. If no, skip to Question 13.] I am not aware of any.			
 Are farm support services—such as farm suppliers, equipment dealers, processing and storage facilities, and farmer's markets—located in the community study area? If so, please describe these services (e.g. type, location). Bryson Farm supply on 107 			
14. Does the project lie within a VAD or EVAD district, or are you aware of any land with other farmland protections (plans, tax districts or credits, trust, agricultural zoning, deed restrictions)? If so, please describe the nature and location of these areas and properties. I am not aware of any.			
Other Notable Features			
15. Are there any recreational properties within the project area that were purchased or improved with Land and Water Conservation Act funds? Not to my knowledge			
16. Are there any other specific notable community resources or issues in the project area? (e.g. socio-economic resources, recreational resources, community safety concerns, cohesive neighborhoods, areas in decline) If so, please describe. Chamber of Commerce			
Detours and Closures	Detours and Closures		
 17. Are there any future time periods or events that you know of where road or bridge closure would be of particular concern? 107 is the businest corridor connecting Sylva to Webster and Cullowhee (home of Western Carolina University) 			
18. <i>[If applicable]</i> Based on your knowledge of the community study area, do you have any concerns with the condition/capacity of potential detour routes, or the location of resources along these routes?			
19. [For bridge projects] Rate the overall impact on local planning objectives if the bridge were close year: No Impact Low Impact Moderate Impact Hig	ed for up to a h Impact		
Closing Questions			
20. Are road names referenced by the names locals would use? Yes			
 Is there anyone else you feel should be contacted regarding this project (i.e. local officials or stakeholders)? Jackson County Emergency Management, Town of Sylva, Southwestern Commission. 			
22. Do you have any additional comments about this project? N/A			



Local Schools Input Form

NC Department of Transportation Community Studies Group, Human Environment Section Local Schools Input Form for STIP Project R-5600 COMMUNITY CHARACTERISTICS REPORT		
Contact Information		
Interviewee Name: Mark Hooper Title/Position: Transportation Department Head Organization/Agency: Jackson County Schools Email: mhooper@jcpsmail.org	Date: Phone Number: 828-586-2453 Completed Via: 🗌 Email 🔲 Phone	
Interview Information/Instructions		
Using the project information and map below, please respond to the following questions by typing your answers in the space provided. Then save (using the <i>Save As</i> command) this file with a new file name for your records and e-mai the <i>new</i> file back to the original sender or to <u>David.Robinson@HDRInc.com</u> . If you would prefer to complete a hard copy of this form, please send all sheets to the following address or fax number. We would greatly appreciate it if you would provide input and return the form back to us by October 7, 2016.		
David Robinson HDR ICA 5121 Kingdom Way, Suite 100 Raleigh, NC 27607 Phone: (919) 900-1646 Fax: (919) 851-6846		
Project Information	Project Type: 🗌 Bridge 🔀 Corridor	
NCDOT's State Transportation Improvement Program (STIP) Project R-5600 proposes to upgrade NC 107 to a multi-lane, median divided facility from NC 116 Business (Webster Road) to US 23 Business in Sylva, Jackson County. The Direct Community Impact Area (DCIA), as shown in the map to the right, is within the jurisdictions of Sylva and Jackson County. The DCIA is the area surrounding a transportation project that is likely to be directly affected in any way during, throughout, and after project completion. It generally includes properties directly adjacent to the project and any properties with sole access points to the roadway or facility to be improved. NCDOT is proposing to upgrade NC 107 and would like your comments and feedback on community resources and potential impacts within the DCIA. Your feedback is important to identify these resources and mitigate potential impacts.	VEBSTER VEBSTER DCIA Major Road Road Unicipality	



	k all questions that apply and provide a detailed explanation of your response in the provided.	Check if item is applicable
1.	How many school buses [cross the bridge/pass through the corridor] per day (total # of daily buses, total # daily of trips)? 22 buses, 2 trips daily	×
2.	Is the corridor used by carpool traffic or pedestrians to access local schools? If yes, please describe the location and time(s) of day. Yes, 7:45 am – 8:15 am, 3:00 pm – 3:30 pm	x
3.	[Applicable if schools are located in or near the community study area] Are there any Safe Routes to School plans in place at schools in/near the community study area? Unknown, contact Jackie Moore, 828-506-7722	×
4.	Based on your knowledge of the community study area, do you have any concerns with the condition/capacity of potential detour routes or the location of resources along these routes with respect to school traffic? Not sure of any possible detours, heavily traveled road.	х
5.	Are there any future time periods or events that you know of where [bridge or road closure/construction] would be of particular concern? During school days, August thru June	x
6.	[For bridge projects] Rate the overall impact on school transportation if the bridge were closed for No Impact Low Impact Moderate Impact High Impact	r up to a year:
7.	Are road names referenced by the names locals would use? East Main Street	×
8.	Is there anyone else you feel should be contacted regarding this project (i.e. local officials or stakeholders)? Jackson County Emergency Management, Western Carolina University, Southwestern Community College	x
9.	Are there any other concerns you have regarding the potential impact of this project on school transportation services or any additional comments? Please be as specific as possible. Heavy traffic, main artery into and out of Sylva to the south. Schools, residential, commercial.	x

